

IACLEA: The First 50 Years



IACLEA 50th Anniversary Commemorative Publication

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President's Message



On behalf of the membership of the International Association of Campus Law Enforcement Administrators (IACLEA), representing higher education institutions in 20 nations throughout the world, it is a great honor to present this 50th Anniversary Commemorative book. The Association has come a long way since its first organizational meeting on the campus of Arizona State University on November 6-7, 1958. From a small group of traffic and security directors that started our Association, IACLEA has grown into a worldwide organization with more than 1,200 institutional members and 2,000 individual members. This book tells the story of the tremendous growth and development of our Association.

The research, development, and publication of this book was possible through the exhaustive efforts of IACLEA's 50th Anniversary Committee, chaired by Past President Dolores A. Stafford of George Washington University. We thank Dolores for her leadership and the Committee for its hard work in making this 50th Anniversary such a great success. The Association also owes a debt of gratitude to R. Bruce McBride of Utica College, who chaired the Publication Subcommittee that developed this book. Finally, we recognize the dedicated staff at IACLEA Headquarters, led by Chief Staff Officer Peter J. Berry, CAE.

We must never lose sight of the contributions to the growth of our Association made by so many men and women in the campus public safety profession, as well as their institutions, which allowed them to selflessly donate so much of their time and talents to build and develop this great organization. I trust that this book will serve as a celebration of our Association's achievements and a resource for future generations of IACLEA members.

Happy 50th Anniversary, IACLEA!

Raymond H. Thrower, Jr.
2007-2008 President

Introduction



In 2008, the International Association of Campus Law Enforcement Administrators, Inc. (IACLEA), celebrates its 50th Anniversary. This commemorative book chronicles the long and proud history of our Association, from its founding days on November 6 and 7, 1958, when 11 campus traffic

and security directors from eight institutions met at Arizona State University in Tempe, Arizona to organize the National Association of University and College Traffic and Security Directors, through its growth and expansion into the vibrant international association it is today.

The growth of IACLEA in many ways mirrors significant developments in the history of higher education during the second half of the 20th Century. Enrollment growth at colleges and universities was triggered by the GI Bill following World War II, which made it possible for large numbers of returning military veterans to attend college (Max Bromley, *Campus Crime: Legal, Social, and Policy Perspectives*, Second Edition). This growth led to unprecedented expansion of colleges and universities as campuses rapidly expanded their physical plants during the 1950s and 1960s, adding new academic buildings, dormitories, and athletic stadiums.

During the turbulent late 1960s and into the early 1970s, societal unrest toward the Vietnam War led to student demonstrations on many college campuses, some of which tragically ended in violence and death. These events, in turn, led college administrators to examine the role of the campus police. Through the next two decades, the result of these examinations was the evolution and growth of campus public safety into a true occupation with professionally-trained departments that utilized best practices and incorporated the principles of community policing in a campus setting. The Association changed along with the campus public safety

profession, hiring professional staff and sponsoring training seminars for its members.

Campus public safety has come a long way in the past 50 years. As Doug Paxton of the University of Arizona, a founding member, wrote in an article published in the Association newsletter in 1972: "In the years 1956 and 1957, most schools were experiencing a rapid growth in student enrollment and the growing pains were reflected in construction, changes in curriculum, parking problems, increases in crime on campus, and a change in the policing and police problems on the nation's campuses."

This book traces the beginnings of the Association, its growth into an international organization, and its evolution into the vibrant professional Association it is today. During its early years, campus security directors were facing questions and challenges never before pondered. The genesis for IACLEA was the brainchild of Doug Paxton and Gayle Shuman, who had just taken charge of the police department at Arizona State University. The two men, Paxton recalled, "found that there were many questions arising for which they had no background of experience on which to base future planning.... Letters to other schools indicated that they too were having difficulties and were faced with new situations and no answers." Paxton and Shuman invited representatives of 20 schools in the Southwest U.S. to join with them and evaluate the situation, which led to the meeting in November 1958 at Arizona State University.

By 1959, the fledgling Association held its first Annual conference at the University of Houston. During that historic conference, the Association adopted a Constitution and Bylaws. Among the topics of the conference sessions were: "Parking and Traffic at Universities and Colleges," "Accidents, Injuries and Liability on the Campus," "The Prevention and Control of Student Disturbances," and "Department Relationships – Town and Gown."

In 1960, the Association started a newsletter under the leadership of Gayle Shuman, which greatly enhanced the new Association's ability to communicate with members and potential members. The newsletter eventually evolved into what is now a glossy, professional journal published bimonthly, *Campus Law Enforcement Journal*.

This book features articles and excerpts highlighting the milestones of the Association and campus public safety. It includes an article first published in 1972 by Doug Paxton entitled, "In the Beginning..." which includes the minutes of the organizational meeting held in Tempe, Arizona in 1958. Also featured are articles on the early years of the Association, highlights of the Association through the years, a history of college and university policing, significant trends in campus public safety, highlights from each year, and an article looking ahead to the challenges of the next 50 years.

There are so many people who deserve our thanks and gratitude for their contributions to this volume. First, let me thank the IACLEA 50th Anniversary Committee for its leadership and dedication, R. Bruce McBride, who chaired the 50th Anniversary Publication Subcommittee, and the many authors who contributed articles to this publication. Secondly, I thank the IACLEA Board of Directors for its support and guidance on this project.

Finally, we thank the founders of this great organization for their vision and foresight and all of those leaders and members who have sustained and strengthened our Association. This book is a tribute to each of you.

Dolores A. Stafford
Chair, 50th Anniversary Committee
and 2003-2004 President

About the Authors

Christopher G. Blake, CAE

Christopher G. Blake, CAE, has served as the Associate Director for IACLEA since 2005. He is also IACLEA's Campus Preparedness Project Director. In that capacity he is responsible for managing IACLEA's \$3.5 million grant from the U.S. Department of Homeland Security. Prior to joining the staff of IACLEA in November 2004, Blake served for 10 years as the Director of Communications for the Connecticut Bar Association. He served in 1994 as an Executive Assistant to former Connecticut Lieutenant Governor Eunice Groark in the administration of former Governor Lowell P. Weicker, Jr. Blake is a former newspaper reporter with 15 years of experience working for Connecticut daily newspapers. He served on the Board of Directors of the Greater Hartford Jaycees for five years and was the chapter's 1994-1995 President. He earned his Certified Association Executive (CAE) credential from the American Society of Association Executives in 2003.

Amanda Damiano

Amanda Damiano graduated from Utica College in May 2008 with a bachelor's degree in public relations-journalism. During her sophomore year, while working as a reporter for the campus newspaper, Amanda interviewed Dr. Bruce McBride, who invited her to assist in IACLEA's 50th anniversary commemorative publication. Amanda then began contacting past presidents for telephone interviews. In the fall of 2008, Amanda will begin her graduate studies in the area of media studies.

Keith Gehrand

Keith Gehrand has more than 25 years of law enforcement experience. He retired in 2007 as a Captain with the Illinois State University Police Department. He is a certified instructor for the Illinois Emergency Management Agency, teaching courses in the Incident Command System and Unified Command. He is a member of IACLEA and co-chaired the Domestic Preparedness Committee's Subcommittee on Best Practices in Campus Counter-Terrorism. This subcommittee developed comprehensive model campus emergency operations plan guidelines. He has lectured and written articles about law enforcement topics.

Steven J. Healy

Steven J. Healy served as the 2006-2007 President of IACLEA. He is the Chief of Police and Director of Public Safety at Princeton University. Prior to becoming the Chief at Princeton University, Healy was the Chief of Police at Wellesley College, in Wellesley, Massachusetts. Before Wellesley, he was the Associate Director and Director of Operations at the Department of Public Safety, Syracuse University.

Healy is a 1984 graduate of the United States Air Force Academy. He spent 10 years in the USAF as a Security Police Officer, opting to pursue a civilian career in February 1995. From September 1992 until February 1995, he was the Operations Officer for the 95th Security Police Squadron at Edwards Air Force Base, California. There, he was instrumental in spearheading the implementation of Total Quality Management (TQM) in the 95th Air Base Wing. Under his leadership, the 95th Security Police Squadron adopted the Community-Oriented Policing (COP) philosophy.

He has served as a member of the IACLEA Government Relations Committee and is extremely active with issues surrounding the Clery Act. While at Wellesley College, he was the IACLEA Regional Director for the North Atlantic Region and President of the Massachusetts Association of Campus Law Enforcement Administrators. *Security Magazine* named Healy as one of the top 25 security industry leaders in 2007.

R. Bruce McBride

R. Bruce McBride, Ed.D, is Professor and Executive Director for the Department of Economic Crime and Justice Studies at Utica College. Between 1987 and 2000, he was the Assistant Vice Chancellor for University Life and University Police for the State University of New York, where he coordinated law enforcement and personal safety operations for the system's 64 campuses.

At the urging of then Vice President Lee Griffin, he immediately joined IACLEA, attended the 1987 Annual Conference in Boston, and has attended every one for the past 21 years. He remains active in the Association, having helped in the development of the Executive Development Training Program and serving as a member of the Domestic Preparedness Committee. He is the 2003 recipient of the President's Award for Outstanding Service.

About the Authors

Douglas Paxton

A founding member of the Association, Douglas Paxton served as President from 1959-1960. As Director of Security at the University of Arizona, he was one of the first “charter members” of the newly-formed group. During his presidency much effort was spent on dealing with proposed long- and short-term goals. A constitution was adopted at the first Annual Conference held in Houston, attended by 28 representatives. Membership for the organization was allowed “... for the administrator and director of the executive in direct and responsible charge of the operation, maintenance, planning and the development of the security police or traffic department of education institutions of higher learning, which offer degrees requiring not less than two years of academic credit.”

His conference remarks show that he was an early advocate of arming campus police if they had official powers. “We are commissioned in many schools and we have the responsibility on our hands and the safety and protection of personnel and buildings. We must train men to handle them,” he stated at the following Annual Conference in New Orleans in 1961.

At the University of Arizona, he witnessed the phenomenal growth of the campus during these years, including residence halls and athletic facilities. As there were no parking facilities for this, he suggested that members use parking fines and permits to finance their operations. Paxton served as a pilot and intelligence officer for the U.S. Marine Corps in World War II and the Korean War. He was a graduate of the University of Arizona. He passed away on December 4, 1990.

Charles Ray

Charles Ray served as President of the Association from 1961-1962 and assumed office at the New Orleans Annual Conference in June 1961. Ray was the Director of Safety at the University of Pittsburgh. By all accounts the 1961 conference was a success and, for the first time, wives were urged to attend. That year, more than 500 requests for membership applications were made. Wallet cards, certificates of membership, and Association jewelry were all created. He also headed a committee that designed the first seal of the Association, which based on the records, was a contentious undertaking.

In national campus operations, he developed one of the first campus parking systems and was one of the first to issue university tickets and tow orders. He designed the department’s headquarters on campus and boasted to Association members that “he had his own office.” A radio transmitter was also attached to the Cathedral of Learning on campus to expand radio coverage at the University of Pittsburgh.

Raymond H. Thrower, Jr.

Raymond H. Thrower, Jr. served as the 2007-2008 President of IACLEA. He is the Director of Safety & Security at Gustavus Adolphus College in St. Peter, Minnesota. A member of IACLEA since 1986, Thrower has served in numerous leadership and volunteer positions. He was the Mid-America Regional Director on the IACLEA Board of Directors. He is the Board Liaison to IACLEA’s Domestic Preparedness Committee, which oversees the Association’s \$3.5 million grant from the U.S. Department of Homeland Security. In addition, Thrower has served as President of the North Carolina Association of Campus Law Enforcement Administrators and the Minnesota Association of Campus Law Enforcement Administrators.

Thrower has served in the public safety profession for 30 years. Prior to coming to Gustavus, Thrower was the Director of Public Safety and Chief of Police at Davidson College in Davidson, North Carolina. Before Davidson, Thrower served as Director of Public Safety and Chief of Police for Queens University in Charlotte, North Carolina.

He has more than 20 years of experience overseeing and teaching in the areas of public safety, environmental health and safety, and fire safety. He serves as a master trainer for Kirkwood Community College and holds a Certification for the Community and College Consortium for Health and Safety Training (CCCHST). He is an adjunct faculty member at South Central College in the Department of Public Safety, Environmental Health and Safety. He holds two national certifications – Firefighter II and a Level II Fire and Rescue Instructor. Thrower also serves as the North Central Regional Chair for the International Association of Chiefs of Police, University and College Police Section.